State of Arizona Senate Forty-sixth Legislature Second Regular Session 2004

CHAPTER 274

### **SENATE BILL 1406**

#### AN ACT

AMENDING SECTION 15-2031, ARIZONA REVISED STATUTES; AMENDING LAWS 2003, CHAPTER 264, SECTIONS 22, 23 AND 35; AMENDING LAWS 2003, FIRST SPECIAL SESSION, CHAPTER 2, SECTION 27; MAKING APPROPRIATIONS; RELATING TO SCHOOL FACILITIES.

(TEXT OF BILL BEGINS ON NEXT PAGE)





#### STATE OF ARIZONA

JANET NAPOLITANO
GOVERNOR

## OFFICE OF THE GOVERNOR 1700 WEST WASHINGTON STREET, PHOENIX, AZ 85007

MAIN PHONE: 602-542-4331 FACSIMILE: 602-542-7601

May 28, 2004

The Honorable Ken Bennett Arizona State Legislature 1700 West Washington Phoenix, Arizona 85007

Re: SB 1406: school facilities; budget reconciliation

**Dear President Bennett:** 

Today I have signed Senate Bill 1406, subject to my line item veto of two sections of the bill relating to the building renewal formula.

I have line item vetoed section one (page 1, line 2 - page 4, line 14) and section eight (page 7, lines 1-7), the proposed change in the building renewal funding formula, for what is now the third time. My reasons for doing so are unchanged from those set forth in my June 17, 2003 line item veto message regarding House Bill 2534 and my May 9, 2003 veto message regarding House Bill 2012.

Copies of each of my prior veto messages on this issue are attached and incorporated herein by reference.

Yours very truly,

Janet Napolitano

Governor

Encls.

cc: Hon. Jake Flake (w/encls.)

Hon. Robert Burns (w/encls.)

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Be it enacted by the Legislature of the State of Arizona:

----Section-1.--Section-15-2031, Arizona Revised Statutes, is amended to read:

### 15-2031. Building renewal fund: definitions

- A. A building renewal fund is established consisting of monies appropriated by the legislature and monies credited to the fund pursuant to section 42-5030.01. The school facilities board shall administer/the fund and distribute monies to school districts for the purpose of maintaining the adequacy of existing school facilities. Monies in the fund are continuously appropriated and are exempt from the provisions of section 35-190 relating to lapsing of appropriations.
- B. The school facilities board shall inventory and inspect all school buildings in this state in order to develop a database to administer the building renewal formula. The database shall include the student capacity of the building as determined by the school facilities board. shall distribute monies from the building renewal fund to school districts in an amount computed pursuant to subsection G of this section. A school district that receives monies from the building renewal fund shall use the monies primarily for any buildings in the database developed or created under subsection D of this section and secondly for any other buildings owned by the school district for any of the following:
  - 1. Major renovations and repairs of a building.
- 2. Upgrading systems and areas that will maintain or extend the useful life of the building
  - 3. Infrastructur costs.
  - Relocation and placement of cable and modular buildings. 4.
- C. Monies received from the building renewal fund shall not be used for any of the following purposes:
  - 1. New construction.
  - 2. Remodeling interior space for aesthetic or preferential reasons.
  - 3. Exterior beautification.
  - Demolition.
- 5. The purchase of soft capital items pursuant to section 15-962, subsection D./
- Routine maintenance except as provided in section 15-2002, subsection K and subsection J of this section.
- D. The school facilities board shall maintain the building renewal database and use the database for the computation of the building renewal formula distributions. The board shall ensure that the database is updated on at least an annual basis to reflect changes in the ages and value of 41 school buildings. The facilities listed in the database shall include only those buildings that are owned by school districts that are required to meet 43 / academic standards. Each school district shall report to the school facilities board no later than September 1 of each year the number and type of school buildings owned by the district, the square footage of each

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building, the age of each building, the nature of any renovations completed and the cost of any renovations completed. The school facilities board may review or audit, or both, to confirm the information submitted by a school district. The board shall adjust the age of each school facility in the database whenever a building is significantly upgraded or remodeled. The age of a building that has been significantly upgraded or remodeled shall be recomputed as follows:

- 1. Divide the cost of the renovation by the building capacity value of the building determined in subsection G, paragraph 3 of this section.
- 2. Multiply the quotient determined in paragraph 1 of this subsection by the currently listed age of the building in the database.
- 3. Subtract the product determined in paragraph 2 of this subsection from the currently listed age of the building in the database, rounded to the nearest whole number. If the result is negative, use zero. IF THE RESULT IS GREATER THAN THIRTY, USE THIRTY.
- E. The school facilities board shall sabmit an annual report to the president of the senate, the speaker of the house of representatives, the Arizona state library, archives and public records and the governor by October 1 that includes the computation of the amount of monies to be distributed from the building renewal fund for the current fiscal year. The joint committee on capital review shall review the school facilities board's calculation of the building renewal fund distributions. After the joint committee on capital review reviews the distributions computed by the school facilities board, the school facilities board shall distribute the monies from the building renewal unit school districts in two equal installments in November and May of each year.
- School district that receiv monies from the building renewal fund shall establish a district building renewal fund and shall use the monies in the district building renewal fund only for the purposes prescribed in subsection B of this section. Ending cash balances in a school district's building renewal fund may be used in following fiscal years for building renewal pursuant to subsection B of this section. By October 15 of each year, each school district shall report to the school facilities board the projects funded at each school in the previous fiscal year with monies from the district building renewal fund, an accounting of the monies remaining in the district building renewal fund at the end of the previous fiscal year and a comprehensive five-year plan that details the proposed use of building renewal monies. If a school district fails to submit the report by October 15. The school facilities board shall withhold building renewal monies from the school district until the school facilities board determines that the school district has complied with the reporting requirement. When the school facilities board determines that the school district has complied with the reporting requirement, the school facilities board shall restore the full amount of withheld building renewal monies to the school district.

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- district converts space that is listed in the database maintained pursuant to this section to space that will be used for administrative purposes, the school district is responsible for any costs associated with the conversion, maintenance and replacement of that space. The building renewal amount for each school building shall be computed as follows:
- 1. Divide the age of the building as computed pursuant to subsection D of this section by one thousand two hundred seventy-five or, in the case of modular or portable buildings, by two hundred ten.
- 2. Multiply the quotient determined in paragraph 1 of this subsection by 0.67.
  - 3. Determine the building capacity value as follows:
- (a) Multiply the student capacity of the building by the per student square foot capacity SQUARE FOOTAGE PER PUPIL REQUIREMENTS established by section 15-2041 15-2011.
- (b) Multiply the product determined in subdivision (a) of this paragraph by the REPLACEMENT cost per square foot established by section 15-2041. FOR THE PURPOSES OF THIS SUBDIVISION, "REPLACEMENT COST" MEANS EIGHTY-FIVE PER CENT OF THE COST PER SQUARE FOOT FOR NEW SCHOOL CONSTRUCTION FOR THE SPECIFIC GRADE CONFIGURATION PRESCRIBED IN SECTION 15-2041.
- 4. Multiply the product determined in paragraph 2 of this subsection by the product determined in paragraph 3, subdivision (b) of this subsection.
- H. If the school facilities board determines that a school district has spent monies from the building renewal fund for purposes other than those prescribed in subsection B of this section, the school facilities board shall notify the superintendent of public instruction. Notwithstanding any other law, the superintendent of public instruction shall withhold a corresponding amount from the monies that would otherwise be due the school district under the capital outlay revinue limit until these monies are repaid.
- I. Beginning on July 1. 2012, a school district is not entitled to receive monies from the Juliding reneral fund for any buildings that are to be replaced with new buildings that are funded with deficiencies corrections monies pursuant to section 15-2021. The replacement buildings are not eligible to receive building renewal funding until the fiscal year following the completion of the building.
- J. Notwithstanding subsections B and C of this section, a school district may use eight per cent of the building renewal amount computed pursuant to subsection G of this section for routine preventative maintenance. The board, after consultation with maintenance specialists in school districts, shall provide examples of recommended services that are routine preventative maintenance.
- K. A school district that uses building renewal monies for routine preventative maintenance shall use the building renewal monies to supplement and not supplant expenditures from other funds for the maintenance of school buildings. The auditor general shall prescribe a method for determining

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compliance with the requirements of this subsection. A school district; in connection with any audit conducted by a certified public accountant, shall also contract for an independent audit to determine whether the school district used building renewal monies to reduce the school district's existing level of routine preventative maintenance funding. The auditor general may conduct discretionary reviews of a school district that is not required to contract for an independent audit.

L. For the purposes of the section;

1. "Routine prevent maintenance" means services that are

- performed on a regular schedule at intervals ranging from four times a year to once every three years and that are intended to extend the useful life of a building system and reduce the need for major repairs.
- 13 2. "Student capacity" has the same meaning prescribed in section 15-2011. 14
  - Sec. 2. Laws 2003, chapter 264, section 22 is amended to read:
  - Sec. 22. Authorization of state school trust revenue bonds for fiscal years 2003-2004 and 2004-2005
  - A. The school facilities board shall issue in fiscal year 2003-2004 AND FISCAL YEAR 2004-2005 negotiable state school trust revenue bonds pursuant to LAWS 2003, CHAPTER 264, AS AMENDED BY this act, in a principal amount not exceeding \$247,135,000 IN FISCAL YEAR 2003-2004 AND \$25,000,000 IN FISCAL YEAR 2004-2005 to:
    - 1. Provide monies to pay the cost of:
  - (a) Correcting existing deficiencies as prescribed by section 15-2021, Arizona Revised Statutes.
  - (b) Bond related expenses including any expenses incurred by the school facilities board to issue and administer its bonds including underwriting fees and costs, trustee fees, financial consultant fees, printing and advertising costs, paying agent fees, transfer agent fees, legal, accounting, feasibility consultant and other professional fees and expenses, bond insurance or other credit enhancements or liquidity facilities, attorney and accounting fees and expenses related to credit enhancement, bond insurance or liquidity enhancement, remarketing fees, rating agency fees and costs, travel and telecommunications expenses and all other fees considered necessary by the school facilities board in order to market and administer the bonds.
  - 2. Fully or partially fund any reserves or sinking accounts for debt service on the bonds established by the bond resolution.
  - B. The school facilities board shall authorize the bonds by resolution. The resolution shall prescribe:
  - 1. The fixed or variable rate or rates of interest, the date or dates on which interest is payable and the denominations of the bonds.
  - 2. The date or dates of the bonds and maturity, within twenty years after the date of issuance.
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- 4. The manner of executing the bonds.
- 5. The medium and place of payment.
- 6. The terms of redemption, which may provide for a premium for early redemption.
- C. The bonds issued pursuant to LAWS 2003, CHAPTER 264, AS AMENDED BY this act. shall be known as state school trust revenue bonds.
- D. Notwithstanding subsection A of this section, state school trust revenue bonds shall not be issued in a principal amount or with terms such that the total annual debt service on all outstanding state school trust revenue bonds issued pursuant to LAWS 2003, CHAPTER 264, AS AMENDED BY this act, all outstanding state school facilities revenue bonds issued pursuant to title 15, chapter 16, article 6, Arizona Revised Statutes, all outstanding qualified zone academy bonds issued pursuant to title 15, chapter 16, article 7, Arizona Revised Statutes, and all other bonds or other obligations issued pursuant to law and payable from amounts available for debt service pursuant to section 37-521, Arizona Revised Statutes. Would exceed the amount available for debt service under section 37-521, Arizona Revised Statutes.
  - Sec. 3. Laws 2003, chapter 264, section 23 is amended to read:

# Sec. 23. <u>Issuance and sale of revenue bonds</u>; <u>use of bond</u> <u>proceeds</u>

- A. For fiscal year 2003-2004 AND FISCAL YEAR 2004-2005, the school facilities board shall issue state school trust revenue bonds authorized by LAWS 2003, CHAPTER 264, section 22,  $\sigma f$  AS AMENDED BY this act in the number and amount provided in the resolution.
- B. The bonds shall be sold at public or private sale at the price and on the terms prescribed in the resolution at, above or below par.
- C. If the school facilities board issues state school trust revenue bonds pursuant to LAWS 2003, CHAPTER 264, AS AMENDED BY this act, the board shall establish a state school trust revenue bond proceeds fund consisting of the net proceeds received from the sale of the bonds.
- D. The school facilities board may use monies in the school trust revenue bond proceeds fund only for the purposes provided in LAWS 2003, CHAPTER 264, section 22, subsection A,  $\sigma$ f AS AMENDED BY this act. Monies in the state school trust revenue bond proceeds fund are exempt from lapsing under section 35-190, Arizona Revised Statutes.
- E. The state treasurer or bond trustee shall administer and account for the state school trust revenue bond proceeds fund.
  - Sec. 4. Laws 2003, chapter 264, section 35 is amended to read:
  - Sec. 35. <u>Project bids: joint committee on capital review approval</u>
- A. Before the issuance IN FISCAL YEAR 2003-2004 of any state school trust revenue bends pursuant to LAWS 2003, CHAPTER 264, AS AMENDED BY this act, the school facilities board shall:
- 44. (注 () A. Receive bids for the cost of all deficiencies correction projects 统行作的扩射 be financed with the revenue bond proceeds.



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- 2. Submit a list of the projects, the project bids and the estimated annual principal and interest payments related to the bond agreement to the joint committee on capital review for approval.
- B. BEFORE THE ISSUANCE IN FISCAL YEAR 2004-2005 OF ANY STATE SCHOOL TRUST REVENUE PONDS PURSUANT TO LAWS 2003, CHAPTER 264, AS AMENDED BY THIS ACT, THE SCHOOL FACILITIES BOARD SHALL SUBMIT THE BOND PROPOSAL TO THE JOINT COMMITTEE ON CAPITAL REVIEW FOR REVIEW.
- 8. C. The school facilities board shall report to the joint committee on capital review the cost of the remaining projects in the Tucson Unified School District, the Mesa Unified School District and the Glendale Union High School District after receiving bids for projects in those districts.
- Sec. 5. Laws 2003, first special session, chapter 2, section 27 is amended to read:
  - Sec. 27. Appropriation; deficiencies correction fund; report
- A. The sum of \$100,000,000 \$75,000,000 is appropriated from the state general fund in fiscal year 2004-2005 to the deficiencies correction fund.
- B. THE SCHOOL FACILITIES BOARD SHALL REPORT TO THE JOINT COMMITTEE ON CAPITAL REVIEW ON THE COST OF DEFICIENCIES CORRECTION PROJECTS FINANCED PURSUANT TO THIS SECTION.
  - Sec. 6. New school facilities: lease-to-own
- A. The school facilities board shall enter into lease-to-own transactions pursuant to sections 15-2004, 15-2005 and 15-2006, Arizona Revised Statutes, to pay for the costs of new school facilities in fiscal year 2004-2005.
- B. Notwithstanding section 15-2006, Arizona Revised Statutes, the school facilities board shall enter into lease-to-own transactions in an amount not to exceed \$250,000,000 in fiscal year 2004-2005 in order to fulfill the requirements of section 15-2041, Arizona Revised Statutes.
- C. Notwithstanding section 15-2041, Arizona Revised Statutes, the school facilities board may transfer monies from the new school facilities fund to the lease-to-own fund established by section 15-2004, Arizona Revised Statutes, in fiscal year 2004-2005 for the purposes of that section.
- D. Notwithstanding section 35-190, Arizona Revised Statutes, monies remaining in the lease-to-own fund established by section 15-2004, Arizona Revised Statutes, at the end of fiscal year 2003-2004 shall not revert to the state general fund.
  - Sec. 7. Building renewal fund: transfer

Notwithstanding any other law, the sum of \$104,894,500 is transferred in fiscal year 2004-2005 from the building renewal fund established by section 15-2031, Arizona Revised Statutes, to the state general fund.



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Sec. 0. Effective date: applicability

A. Section 15-2031, Arizona Revised Statutes, as amended by this act, is effective from and after 1 in 30, 00.

B. Notwithstanding selection A of this section, the school facilities board shall use the provisions of section 12 2031, Arizona Revised Statutes, as amended by this act, in fiscal year 2004-2005 to make calculations under the building renewal formula for fiscal year 2005-2006.

Sec. 9. Retroactivity

Sections 2 through 7 of this act are effective retroactively to from and after June 30, 2004.

APPROVED BY THE GOVERNOR MAY 28, 2004.

FILED IN THE OFFICE OF THE SECRETARY OF STATE MAY 28, 2004.



Passed the House May 20, 20 04,	Passed the Senate May 5, 20 04,
by the following vote: 35 Ayes,	by the following vote:Ayes,
	Nays, O Not Voting
Jake Flake Speaker of the House  Jorman L. Moore	President of the Senate
OFFICE OF This Bill was receive  24h day of  at 3:49	Secretary of the Senate  RTMENT OF ARIZONA F GOVERNOR d by the Governor this  May, 20 al,  o'clock P M.
Approved this 28 day of	Secretary to the Governor
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() Y Governor of Arizona	EXECUTIVE DEPARTMENT OF ARIZONA OFFICE OF SECRETARY OF STATE  This Bill was received by the Secretary of State
S.B. 1406	at 1:46 o'clock M. Brewer Secretary of State